Responses to Comments Public Review of Merrimack Station NPDES Permit No. NH0001465



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Disclaimer

This document contains summarized and verbatim comments received by the U.S. Environmental Protection Agency (EPA) during three public comment periods for the Merrimack Station power plant located in Bow, New Hampshire: 1) public comment period for a Draft Permit, 2) public comment period for a Revised Draft Permit, and 3) a public comment period for EPA's Statement of Substantial New Questions for Public Comment. See Chapter I below for summary of public comment periods. Some of EPA's responses reflect changes made to the Final Permit issued in tandem with this document. It is important to note that the responses in this document might differ slightly from the language in the Final Permit. The permit language, however, has precedence and is legally binding on Merrimack Station.

Preface

The U.S. Environmental Protection Agency's New England Region (Region 1, EPA, the Agency) is issuing a Final National Pollutant Discharge Elimination System (NPDES) Permit for the Merrimack Station power plant in Bow, New Hampshire, effective September 1, 2020. This document presents the Region 1's responses to the comments received during three public comment periods and for two Draft Permits (No. NH0001465) issued for Merrimack Station. The individual responses explain and support the Region 1's determinations that form the basis of the Final Permit. The comments and the Region's corresponding responses are organized under eight major subject areas or chapters, as shown in the Table of Contents. Preceding each individual commenter to which it correlates, and page number(s) in the document where the comment is found, as shown in the following example:

The Responses to Comments document is available on EPA's website at https://www.epa.gov/npdes-permits/merrimack-station-draft-npdes-permit. Documents found in the administrative record are available on EPA's website at https://www.epa.gov/npdes-permits/merrimack-station-administrative-record or upon request to EPA; please contact Sharon DeMeo at 617-918-1995 or email at demeo.sharon@epa.gov.

EPA received additional comments after the close of the public comment period. Although the comments received were similar to those received during the public comment period, and therefore do not raise substantial new questions warranting that the Region exercise its discretion to reopen the public comment period under 40 CFR § 124.14(b), EPA chose to incorporate these comments within the document.

Acronyms, Abbreviations, and Symbols (Selective List)

AEI adverse environmental impact

AIF actual intake flow

APA Administrative Procedure Act

AR administrative record
BAT best available technology
BATW bottom ash transport water

BCA benefit cost analysis

BCT best conventional pollutant control technology

BIP balanced indigenous population
BOD biological oxygen demand
BPJ best professional judgment

BPT best practical control technology currently available

BTA best technology available

CAA Clean Air Act

CCC closed cycle cooling

CFR Code of Federal Regulations

cfs cubic feet per second

CLF Conservation Law Foundation CRL combustion residual leachate

CWA Clean Water Act

CWF combined waste stream formula
CWIS cooling water intake structure
CWWS cylindrical wedgewire screens

DIF design intake flow

DMR discharge monitoring report

DO dissolved oxygen

EAB Environmental Appeals Board

EFH essential fish habitat

ELG Effluent Limitations Guidelines

EMARS enhanced mercury and arsenic removal system

EPA Environmental Protection Agency
EPRI Electric Power Research Institute

FAC free available chlorine FGD flue gas desulfurization

fps feet per second gpm gallons per minute

GSP Granite Shore Power (current owner of Merrimack Station)

GZA GeoEnvironmental, Inc.
ISO independent system operator

LMRLAC Lower Merrimack River Local Advisory Committee

LVW low volume wastewater

MAF mean annual flow
MCW metal cleaning wastes
MDL maximum daily load
MGD million gallons per day
mg/L milligrams per liter

MK-1 and MK-2 Units 1 and 2 at Merrimack Station

ML minimum level MW megawatt

NCMCW nonchemical metal cleaning waste

NELG National Effluent Limitations Guidelines NERA National Economic Research Associates

NHDES New Hampshire Department of Environmental Services

NPDES National Pollutant Discharge Elimination System

NSPS new source performance standards

O&G oil and grease
PAR Pan Am Railways

PCB polychlorinated biphenyl compounds

POC pollutants of concern

POTW publicly owned treatment works

PSES pretreatment standards for existing sources

PSNH Public Service Company of New Hampshire (former owner of Merrimack

Station)

PSNS pretreatment standards for new sources PWWTS public wastewater treatment system

PYSL post yolk sac larvae

RCRA Resource Conservation and Recovery Act

RIS resident indigenous species RTC response(s) to comments

RTO regional transmission organization

SBA Small Business Administration Office of Advocacy

SFC submerged flight conveyor SIU significant industrial users

T&E threatened and endangered species
TDD Technical Document Development

TDS total dissolved solids
TMDL total maximum daily load
TRC total residual chlorine
TRO total residual oxidants
TSS total suspended solids

USGS United States Geological Survey
UWAG Utility Water Action Group
VCE vapor compression evaporation

WET whole effluent toxicity

WQBEL water quality-based effluent limits

WQS water quality standards
WTP willingness to pay
WTP waste treatment plant

WWTF wastewater treatment facility
WWTS wastewater treatment system

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°C degrees Celsius (as in 25 °C; note spacing)

 $\begin{tabular}{ll} $^\circ F$ & degrees Fahrenheit \\ $\mu g/l$ & micrograms per liter \\ \end{tabular}$

7Q10 the lowest 7-day average river flow that occurs once every ten years